



Investing in Our Communities

In a tough economic climate, the tough just keep going! Fortunately here in Moreton Bay there's plenty to be optimistic about in this year's \$861 million budget.

Our focus has been to keep the rate rise as low as possible for everyone, because there's already enough pain in the economy. Despite the Consumer Price Index being over 7% and the cost of goods and materials required by Council projected to increase by 15% for 2023-24, we've managed to keep the minimum general rate rise at just 4.45% (total average increase 5.85%). This equates to a total average increase for an owner-occupied residential property of \$1.96 per week.

Proudly, this means Moreton Bay will continue to be one of the lowest rating Councils in SEQ. This year's Budget commits \$264 million in capital works, that will allow us to keep pace with demand without breaking the bank. Because we cannot afford to slow down on infrastructure investment as our population growth continues. Nor can we sacrifice our character to population growth or an uncertain economy, which I know many locals are worried about.

I'm proud to say we're increasing our commitment to free events, activities, and sports programs. Of the 52 festivals and events coming up this financial year 47 of them will be completely FREE. We are maintaining FREE tipping for eligible households, capped at three tonnes or 26 visits each financial year.

Did you know?

the average Australian pays almost \$20,000\* each year in income tax, while the average annual rates bill per person in Moreton Bay is only \$801#

\*Australian Taxation Office; Individuals average 2019–20 income year.

#2023-24 financial yea



And of course all our public spaces, playgrounds, libraries, galleries and sporting infrastructure remain FREE to use. We also provide the most competitive leasing arrangements in SEQ for local clubs and associations, as a measure to assist in keeping fees low.

We're excited to announce a \$75 rebate per annum for eligible self-funded retirees. It's a small way to help people who don't receive any other assistance. It builds on our commitment to supporting seniors in Moreton Bay. In 2020 we introduced a \$100 rates remission for partpensioners. And before that we introduced the \$250 rates remission for full pensioners.

You'll also see we're separating our Infrastructure and Environment charges and we're increasing the environment charge to fund our green commitments and expand its purpose to allow some funding to be directed to supporting community groups involved in the protection of our native wildlife. We have heard very clearly how important it is to you to protect our natural environment.

This year's Budget is an investment in the soul of the city we will become - one that boasts a vibrant civic lifestyle, that cares for its older residents, focuses on local jobs creation, prioritises accessibility, and equity, and considers our natural environment in everything we do.

**Peter Flannery** 

Mayor

**Moreton Bay Regional Council** 



## **Budget highlights**

Council's \$861 million budget will deliver a record \$264 million capital works program with a focus on the five pillars highlighted in our Corporate Plan.

Here's a snapshot of the 2023-24 budget:



\$90M Road and transport networks



**\$24.5M**Parks and the environment



\$54.5M

Waste management (inc. waste collection)



**\$46.3M**Towards 222 road rehabilitation and

resurfacing projects



**\$31.3M**Waterways and coastal

areas



\$53M

Libraries, arts, history, community facilities and cultural activations



Sport and recreation



99

Footpath projects construction planned or underway



\$51M

Mowing and public green space maintenance



\$4.9M

Wildlife initiatives and green infrastructure projects



52

Festivals and events including 47 FREE community events



\$33M

Maintaining existing roads, footpaths and bridges



## Keeping it affordable









#### Council's rates rise in context

Rates are Council's primary source of income, contributing about 70% of our cash (excluding borrowings).

This year the rise in the general rate is 4.45%, with the total average increase for an owneroccupied residential property being \$1.96 per week (5.85%).

Council is very aware of the cost of living pressures our communities face. We recognise that the current economic conditions are going to be challenging for many, but it is important to consider this rates rise in context.

Our operating, maintenance and capital project costs continue to be influenced by:

- Consumer Price Index<sup>1</sup> 7.4%
- Road and Bridge Construction Index<sup>2</sup> 13.2%
- Non-Residential Construction Index<sup>3</sup> 11.0%
- Supply constraints for some key materials and trades availability

As a result, the cost of goods and materials required by Council is projected to increase by 15% for 2023-24.

This is the second consecutive year that a lower than CPI increase has been achieved.

MBRC remains one of the lowest rating councils in SEQ.



<sup>1</sup> CPI for Brisbane - Consumer Price Index, Australia, March Quarter 2023 | Australian Bureau of Statistics (abs.gov.au)

<sup>2</sup> Annual movement for Qld March 2023 - Stat Data Explorer (BETA) • Producer Price Indexes by Industry (abs.gov.au)

<sup>3</sup> Annual movement for Qld March 2023 - .Stat Data Explorer (BETA) •

Producer Price Indexes by Industry (abs.gov.au)

# About the Budget



In many respects, Council's budget is like the family budget that you create to ensure the money you earn covers the money you spend and allows you to achieve certain goals.



#### What does the budget include?

The budget is divided into two main parts:

- 1. Operating budget: covers the costs of the day-to-day running of Council and the services it provides including the maintenance of community assets.
- 2. Capital budget: covers money spent on capital projects such as new or upgraded roads, buildings and other infrastructure.

#### Day-to-day running including:

- Waste
- Maintenance of parks, open spaces, sporting and recreational facilities, roads and infrastructure assets
- Environmental Centres
- Libraries, Galleries and Museums
- Disaster Management
- Staff wages

#### **Capital projects including:**

- New or upgraded transport, community buildings, stormwater and coastal infrastructure
- Upgrades to parks, playgrounds, sport and recreational infrastructure
- Environment and green infrastructure projects







#### Why does Council need a Budget?

Under the Local Government Act 2009 and the Local Government Regulation 2012, Council is required to prepare and adopt an annual budget between 31 May and 31 July each year. The annual budget must also include a long-term financial forecast (LTFF) of at least 10 years. Council needs to charge rates to raise revenue to provide services and infrastructure to our communities.

The Budget is a detailed outline of what services, projects and programs Council will allocate funds to.

#### What guides the Budget?

The Local Government Act 2009 provides a system of rules and regulations on how councils implement their annual Budgets.

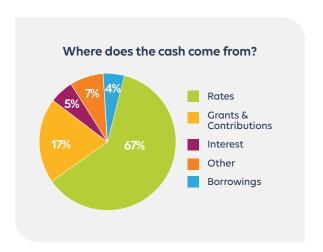
Councils are required to adopt a budget for each financial year, detailing the Council's budgeted income and expenditure. The budget is adopted at a budget meeting, where Council decides the rates and charges for the year. The budget meeting is usually held in June before the start of the new financial year.

The budget must be consistent with Council's:

- 5 year Corporate Plan; and
- · Annual Operational Plan.

#### Why do I have to pay rates?

Like other local governments, Council's main source of income is from rates which is levied on all rateable properties across the region in accordance with the *Local Government Act 2009* and the supporting *Local Government Regulation 2012*. Council sets rates at a level that is sufficient to pay expenses over time, including meeting its requirements to repay debt. Quite simply, if our communities did not pay rates, Council could not afford to provide services and infrastructure.





#### I don't use all of Council's services so why should I have to pay for them?

Council has a responsibility to deliver services both locally as well as regionally. Just as income taxes are used to fund services and infrastructure across the country, rates paid by property owners fund the cost of services and infrastructure across our region.

They are not collected and acquitted for each local area or individual.

Under the *Local Government Act 2009*, a Councillor must represent the current and future interests of the residents of the entire local government area. As such when considering operational and capital budgets each year, Council must consider both the needs and priorities of the region, balanced with the needs of local areas. This is done through discussion and feedback from each Divisional Councillor. These discussions must also consider the affordability of rates for our communities and the financial sustainability of Council.

#### Why does a change in the value of my property impact the rates that I pay?

Under the *Local Government Act 2009* Council must levy general rates on all rateable land and the value of the property is the basis of this calculation.

Like most Councils MBRC uses differential rating which means that the general rates charged are different for different categories of land types/uses.

The value of each property, and the rating category of the property, is used as the basis for calculating what each property owner pays. Each rating category has a different rate in the dollar applied to the property value to calculate the general rate, and this is detailed on your rates notice.



Within each rating category a minimum general rate is applied to ensure that all owners contribute a minimum equitable amount towards the costs of delivering infrastructure and services. In fact, 47% of Moreton Bay residential properties pay the minimum general rate.

#### Why did my rates increase by more than \$1.96 per week?

The rate increase of \$1.96 per week is the average total rate rise for an owner-occupied residential property, as this reflects the majority of ratepayers. Your rate increase may differ if:

- 1. Your property is in a different rating category to that of an owner-occupied residential property (R1); and/or
- 2. Your rates have had capping\* applied to limit the impact of changes that have occurred to your property valuation.

\*In the event that you face a large increase in your rates resulting from an increase in your valuation, Council recognises the difficulties this may cause and implements an upper limit on the rate of rise per annum that can be charged in most instances. This is referred to as Rates Capping. Rates Capping has the effect of spreading the change in general rates from a large valuation increase over more than one year. Currently Council applies a 9% per annum cap to provide relief to affected residential properties.

#### Why do my rates need to increase?

Just as your household budget varies over time, and is affected by changes in supply and demand, so does Council's. Costs increase, services and service expectations change, increases in population and infrastructure, and the availability of materials and suppliers all drive Council's costs to change.

Costs also rise over time. A dollar will buy more today than it will in 10 years.

We are currently experiencing a period of high inflation - the highest in 30 years - and inflationary pressures are increasing costs. In order to continue to provide services and deliver infrastructure, it is important that rates increase to try and keep pace with costs.

MBRC is in an enviable financial position compared to many councils. However to remain financially sustainable, rates need to keep pace with the changes in costs for Council to continue to afford to provide services at the standard the community expects.



#### What if Council does not remain financially sustainable?

In many respects it would be like any business experiencing financial hardship. Tough decisions would need to be made in order to improve Council's position.



This could entail significant reductions in costs and services and increases in rates that would need to be sustained over time.

Keeping rates at a level that is too low over time will result in financial pressure in the future. In other words, short term gain will buy long term pain. That is why Council prepares a 10-year long term financial forecast to ensure that the decisions of today do not adversely impact tomorrow. To illustrate the cumulative impact of decisions, Council has about 190,000 rateable properties. Assume we decided to reduce rates by \$100 per annum. This would reduce Council's revenue by \$19,000,000 each year, and over 10 years the cumulative reduction would be \$190,000,000.

This is very simple maths. The cumulative difference is far greater when you take into account the compounding impact of inflation over time. Regardless of how you do the maths, it illustrates a big gap is generated by a relatively small reduction in rates.

It should be noted that the State Government does not underwrite Local Government. They will not simply step in and cover the costs of a financially mismanaged Council. The Queensland Audit Office (QAO) audits Council's financial statements each year and provides a report to the State Government on Council's overall financial position and its sustainability.

Moreton Bay is one of only four South East Queensland councils rated 'lower risk' by the QAO - meaning there is a lower risk of concerns about Council's financial sustainability, based on current income, expenses, asset investment, and debt financing policies.

#### What does Council have to consider when setting its budget?

Council can cut the pie differently, however there are consequences to those decisions, for example:

- Council could spend less on asset renewal projects to reduce its capital expenses, however this would mean an increase in maintenance costs would be required to try and keep the assets functioning while awaiting replacement/renewal;
- Council could delay the construction of new infrastructure to reduce its capital expenses, but this would likely mean placing demands on existing infrastructure (like roads) beyond what is acceptable;



• Council could reduce its service standard. For example mowing less frequently would mean that our parks and natural spaces would be less inviting and/or not as functional.

The challenge each year for Council is to try and deliver a budget that meets the needs and expectations of our communities, while remaining affordable.



#### Council's costs seem high - why?

Council delivers hundreds of different services to the communities in our region, all of which cost money to provide.

Additionally, Council has about \$6.9 billion in assets - and is projected to increase by about \$2.2 billion over the next 10 years as our region grows.

All these assets need to be maintained - which increases Council's operating costs.

They also need to be renewed/replaced as they reach the end of their useful life - which increases Council's capital budget.

The population in our region is projected to grow by 50% over the next 20 years. These new ratepayers will be expecting Council services to be delivered and expanded as required to meet the needs of communities. And as new developments come online, assets such as new roads, footpaths and parks will be transferred from developers to Council to maintain and renew in the future, which will add to Council's costs over time.

Council makes every effort to minimise the rates burden on our residents - in fact Moreton Bay Regional Council is one of the lowest rating Councils in South East Queensland.

#### Do the extra rates Council receive from new properties cover the increase in costs?

Our region continues to grow, and while that means having a greater number of properties paying rates, it also means that there is more demand for services and infrastructure.

And while more people means that the additional costs can be more equitably spread across all ratepayers, it doesn't necessarily mean the additional income will cover the additional costs. There is often a timing difference.

Capital projects often require a significant outlay upfront. This means Council needs to use borrowings to pay for some projects. Rates received over time are used to pay the interest costs and repay the debt as it is due.

Council also works with other levels of government to ensure that the state and federal taxes we pay as a community are reinvested in local projects wherever possible to ease the cost burden on ratepayers.



### Why doesn't Council borrow more and spread the payment over a long period to reduce rates?

Council does this already. There is, however, a limit to how much Council can borrow and comfortably pay interest and repayments as they are due. This is measured by the net financial liabilities ratio which we need to have at or below the State Government's target level of 60%.

Having a projected ratio of 29% for 2023-24, Council is in a strong financial position and has capacity to borrow. Over the coming 10-year period, we are projecting to increase borrowings to about \$707 million so we can responsibly plan and deliver the new infrastructure required by our communities.

\$M	Est. 2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33
Drawdown		30	50	95	105	115	115	110	115	95	70
Total Debt	267										707

It is also important that Council manages its finances to ensure there is some capacity to respond to significant events. In recent times Council has been able to divert funds to response measures to assist communities and businesses through COVID and extreme weather events.

#### So is our debt level sustainable?

Compared to other South East Queensland local governments, Moreton Bay has a low level of debt. Forecasts also highlight it will remain manageable over the coming years, despite borrowings increasing to ensure our essential infrastructure like roads and parks can continue to grow or be upgraded to meet the needs of our communities.

	2012	2023	2032
Total Debt \$ ('000)	382,441	266,998	706,661
Total Assets \$ ('000)	5,725,916	9,405,067	12,047,961

The total assets currently owned by Council on behalf of our communities are valued at over \$9 billion, while the debt on these assets is only around \$267 million.

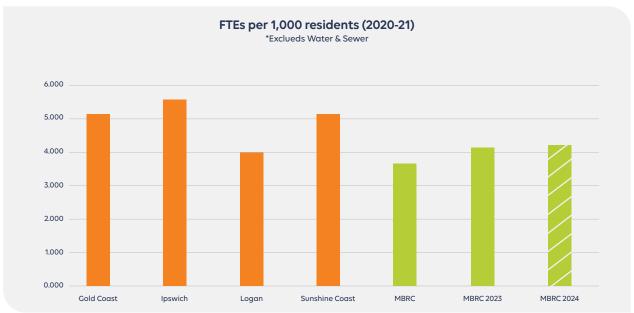
To put this into perspective, this is the equivalent of owning a house today valued at \$800,000 and having a mortgage of just \$22,000.

#### Council has a lot of staff. How do MBRC's staff levels compare to other councils?

MBRC is the third largest local government in the country, servicing a population of nearly half a million people. To put this in context this is:

- · More than twice the size of Ipswich;
- · More than triple the size of Darwin; and
- Bigger than Canberra the nation's capital

The table below shows staffing levels compared to other local government areas in SEQ based on the latest publicly available information on the Department of Local Government's website.



FTE - Full Time Equivalent staff member

MBRC's staffing levels are one of the leanest in SEQ and our dedicated team members deliver services that address a wide array of needs across the entirety of Moreton Bay.

Participants in the recent Moreton Says community survey overwhelming rated their contact with Council team members as either positive or very positive. Almost two-thirds went on to confirm consistent or very consistent experiences when dealing with our team members on different issues or across parts of Council.

## Why doesn't Council just charge big business more in order to lower the rates for residents?

Nearly 95% of our rates revenue comes from the residential ratepayers of Moreton Bay. Unlike some other councils in SEQ, there are not a lot of commercial ratepayers in our region that can offset residential rates. Council also recognises that many of our businesses are small businesses and already contribute significantly to Moreton Bay communities by providing much-valued local jobs.





