Pine Rivers Shire Council

Planning Scheme Policy

PSP35 Demonstrating Compliance with the Significant Cultural Heritage Sites Overlay Code
Planning Scheme Policy for Pine Rivers Shire

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ADOPTION
Pine Rivers Shire Council adopted this planning scheme policy on 19 June 2006.

COMMENCEMENT
This planning scheme policy took effect from 15 December 2006.

I, Ray Burton, Chief Executive Officer, of the Pine Rivers Shire Council, hereby certify that this document is a true copy of the original.

Ray Burton
Chief Executive Officer
HEAD OF POWER
This policy is a document that supports the planning scheme for the Shire and has been made by Council using the process prescribed in Chapter 2, Part 1, Division 5 of the Integrated Planning Act 1997.

OBJECTIVE
Any application for development that is assessable against the Significant Cultural Heritage Sites Overlay Code will need to demonstrate compliance with the applicable specific outcomes of that code.

The purpose of this policy is to outline the information that would be required in order to properly assess a development application triggered by the Significant Cultural Heritage Sites Overlay Code. Where these details are not supplied when the development application is made, they will be the subject of an information request under the Integrated Development Assessment System (IDAS).

DEFINITIONS/APPLICATION
Application
This policy applies to all development that requires assessment against the specific outcomes of the Significant Cultural Heritage Sites Overlay Code.

Definitions
Unless otherwise indicated in this policy, all terms used have the meanings described in Chapter 5 Part 5 Significant Cultural Heritage Sites Overlay Code and Chapter 7 of the planning scheme.

POLICY STATEMENT
The overall outcomes sought by the Significant Cultural Heritage Sites Overlay Code seek to ensure development of significant sites is undertaken in a manner that conserves and manages the cultural heritage values and cultural significance of such sites and that their cultural heritage values and significance are respected through sensitive development. For an application that triggers assessment under the Significant Cultural Heritage Sites Overlay Code the following will be required:

1. Undertake a cultural heritage significance assessment for the purpose of determining the significance of the significant site indicated on the Significant Cultural Heritage Sites Overlay Code Map; and
2. Prepare a cultural heritage conservation management plan for the purpose of management and conservation of cultural heritage values of the significant site.

The assessment and plan should be lodged with the development application.

All reports and assessments prepared under this policy must be prepared by a suitably qualified and experienced heritage consultant in conjunction with a conservation architect where necessary and in consultation with community or cultural groups associated with the cultural heritage significance of the site.

Cultural Heritage Significance Assessment
It is important to highlight that the Significant Cultural Heritage Sites Overlay Code deals with a broad spectrum of significant cultural heritage features from individual trees or buildings to remnants of bridges. As some sites may have more than one significant cultural heritage attribute, it will be essential to make the assessment specific to each to ensure that all cultural heritage significance is considered in the assessment and to ensure their collective and/or individual significance is retained.

The Australian ICOMOS Charter for the Conservation of Places of Cultural Significance 1998 (otherwise known as the Burra Charter) defines cultural heritage significance as ‘aesthetic, historic, scientific or social value for past, present or future generations’.

The Queensland Heritage Act 1992 establishes specific criteria for the assessment of cultural heritage significance based on the Burra Charter. The Cultural Heritage Significance Assessment will need to determine what the impact of the proposed development will be on:
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(1) a place that is important in demonstrating the evolution or pattern of Queensland’s history;
(2) a place that demonstrates rare, uncommon, or endangered aspects of Queensland’s cultural heritage;

(3) a place that has potential to yield information that will contribute to the understanding of Queensland’s history;
(4) a place that is important in demonstrating the principal characteristics of a particular class of places;
(5) a place that is important because of its aesthetic significance;
(6) a place that is important in demonstrating a high degree of creative achievement at a particular period;
(7) a place that has a strong or special association with a particular community or cultural group for social, cultural, or spiritual reasons; and
(8) a place that has a special association with the life or work of a particular person, group or organisation of importance in Queensland’s history.

The Cultural Heritage Significance Assessment is to be prepared in accordance with the Burra Charter and the Queensland Heritage Act 1992 and also the:

(1) Guidelines to the Burra Charter: Cultural Significance;
(2) Guidelines to the Burra Charter: Conservation Policy; and
(3) Guidelines to the Burra Charter: Procedures for Undertaking Studies and Reports.

Cultural Heritage Conservation Management Plan

The purpose of the Cultural Heritage Conservation Management Plan (CHCMP) is to identify those measures that will be included in the development proposal to ensure that it will not cause irreversible damage to the cultural significance of the significant site identified in the Cultural Heritage Significance Assessment. The CHCMP will need to demonstrate how the development will protect and promote the cultural heritage values and significance of the significant site.

The CHCMP will compliment the findings of the Cultural Heritage Significance Assessment and will offer management strategies to achieve the Specific Outcomes listed in the Significant Cultural Heritage Sites Overlay Code Table 5.5.3.

The format and content of the CHCMP may vary depending on the cultural heritage attribute or attributes in question.

The CHCMP is to be prepared in accordance with the Burra Charter guidelines and (ICOMOS) Code on the Ethics of Coexistence in Conserving Significant Places and the Guidelines for Cultural Heritage Management (Queensland Government Environmental Protection Agency).

Content of Assessment Reports and Plans

A Cultural Heritage Assessment and a CHCMP would typically contain the following, as appropriate to the context:

(1) a contextual history of the site;
(2) an architectural/landscape assessment;
(3) an analysis of the documentary and physical evidence;
(4) a statement of heritage significance, including relative significance of the parts of the heritage place;
(5) conservation constraints and the impacts on the owners and/or the users;
(6) conservation policies for the site including any possible appropriate adaptation;
(7) management solutions addressing the Specific Outcomes of the Cultural Heritage Sites Overlay Code;
(8) management issues including priority of works, funding and maintenance; and
(9) measured drawings and photographs.

Reference List

(1) The Australia ICOMOS Charter for Places of Cultural Significance (Burra Charter) Australia ICOMOS, Canberra, 1999
(2) Australia ICOMOS Guidelines to the Burra Charter (1988): Cultural Significance, Canberra, 1988
(3) Australia ICOMOS Guidelines to the Burra Charter (1988): Conservation Policy, Canberra, 1988
(4) Australia ICOMOS Guidelines to the Burra Charter (1988): Procedures for undertaking studies and reports, Canberra, 1988
(5) (ICOMOS) Code of Ethics of Coexistence in Conserving Significant Places
(6) Queensland Heritage Act 1992
REVIEW TRIGGERS
This policy is reviewed internally for applicability, continuing effect and consistency with planning scheme and other legislative provisions when any of the following occurs:-

(1) the planning scheme is amended;
(2) the planning scheme is replaced by a new planning scheme;
(3) amendments which affect the allowable scope and effect of a planning scheme policy are made to the Integrated Planning Act 1997; and
(4) other circumstances as determined from time to time by a resolution of Council.

RESPONSIBILITY
This policy is to be:-

(1) implemented by the Manager, Development Services; and
   a. reviewed and amended in accordance with the “Review Triggers” by the Manager, Strategic Direction in consultation with the Manager, Development Services.